

# ECONOMICS OF VACCINE PRODUCTION COSTING

---

Benoit Hayman

DCVMN International

# Introduction

Topics covered in this presentation include:

- 1) Vaccine market structure
- 2) Outline of cost structures
- 3) Strategies to reduce cost drivers
- 4) Economic shocks
- 5) **Economic decision making**

*\*Much of the content of this presentation is based on the following sources:*

[1] Plotkin et al. 2017. *The complexity and cost of vaccine manufacturing – An overview.* **Vaccine**. 35(33): 4064-4071. Available online at:

[2] Production Economics for Vaccines Handbook from the Bill & Melinda Gates Foundation. Available online at:



# Price-taker vs Monopoly markets

Lower R&D cost with tech transfer  
 Stable prices  
 Do not influence price  
 Homogenous product  
 Low barriers to entry

High prices  
 Market share  
 Royalties

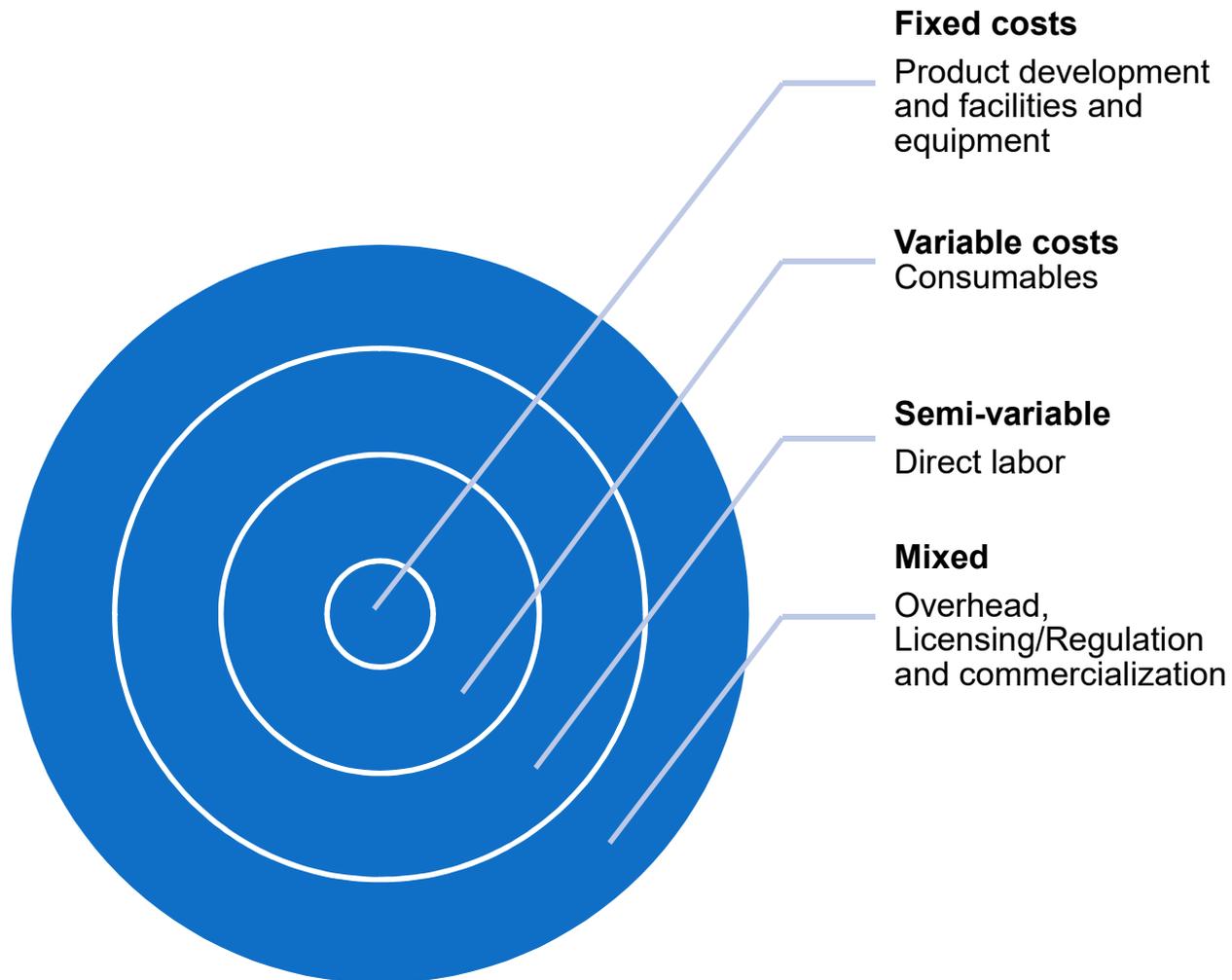
High R&D costs and risk  
 International stakeholders want to minimize supply risk

Intravacc transferring Hib conjugate vaccine technology to DCVM producers.

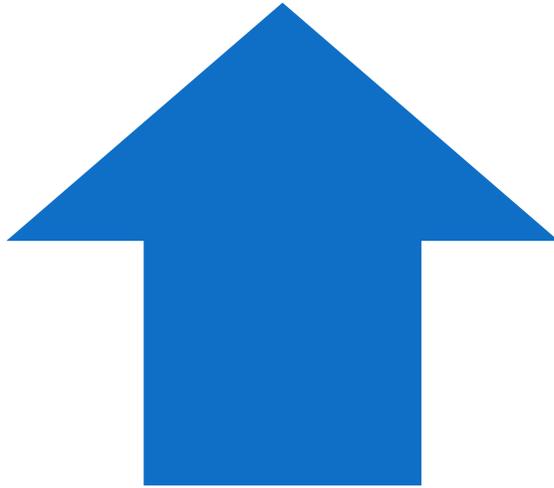
## Partnership for a dengue vaccine

A Butantan vaccine in final trials leads to a US\$100 million agreement with a US pharma company

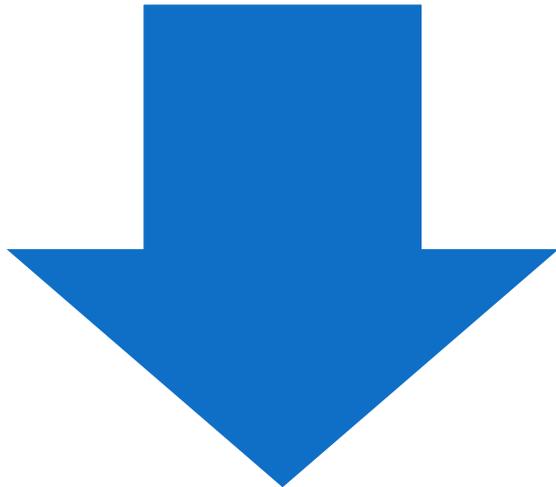
# Cost structures



# Fixed Costs



Most significant cost facing vaccine manufacturers and cause high-entry barriers into market.

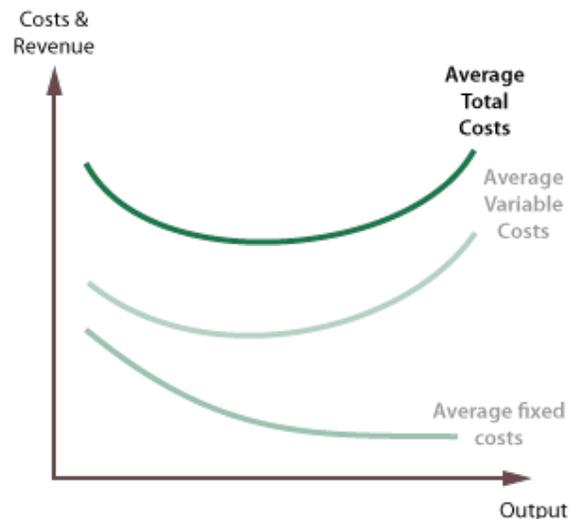


Fixed costs require large initial investment but average fixed costs will decline over time with increasing volume.

# Fixed Costs

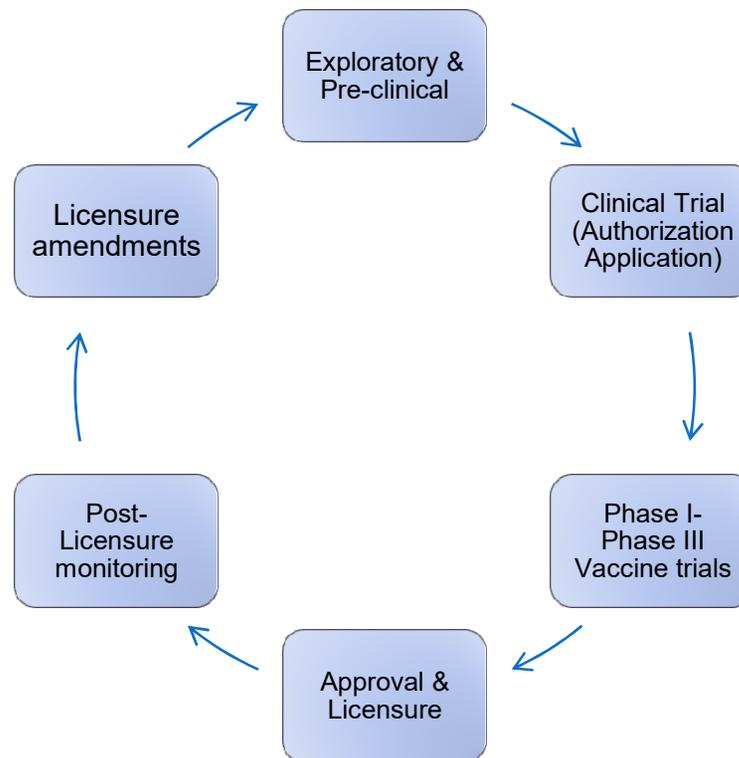
Long product-life cycle and economies of scale are crucial in achieving returns in investment on the fixed costs of vaccine production.

Economies of scale- cost advantages that manufacturers gain from increasing output. In other words, economies of scale will cause decreases in total costs per dose as production volume increases.



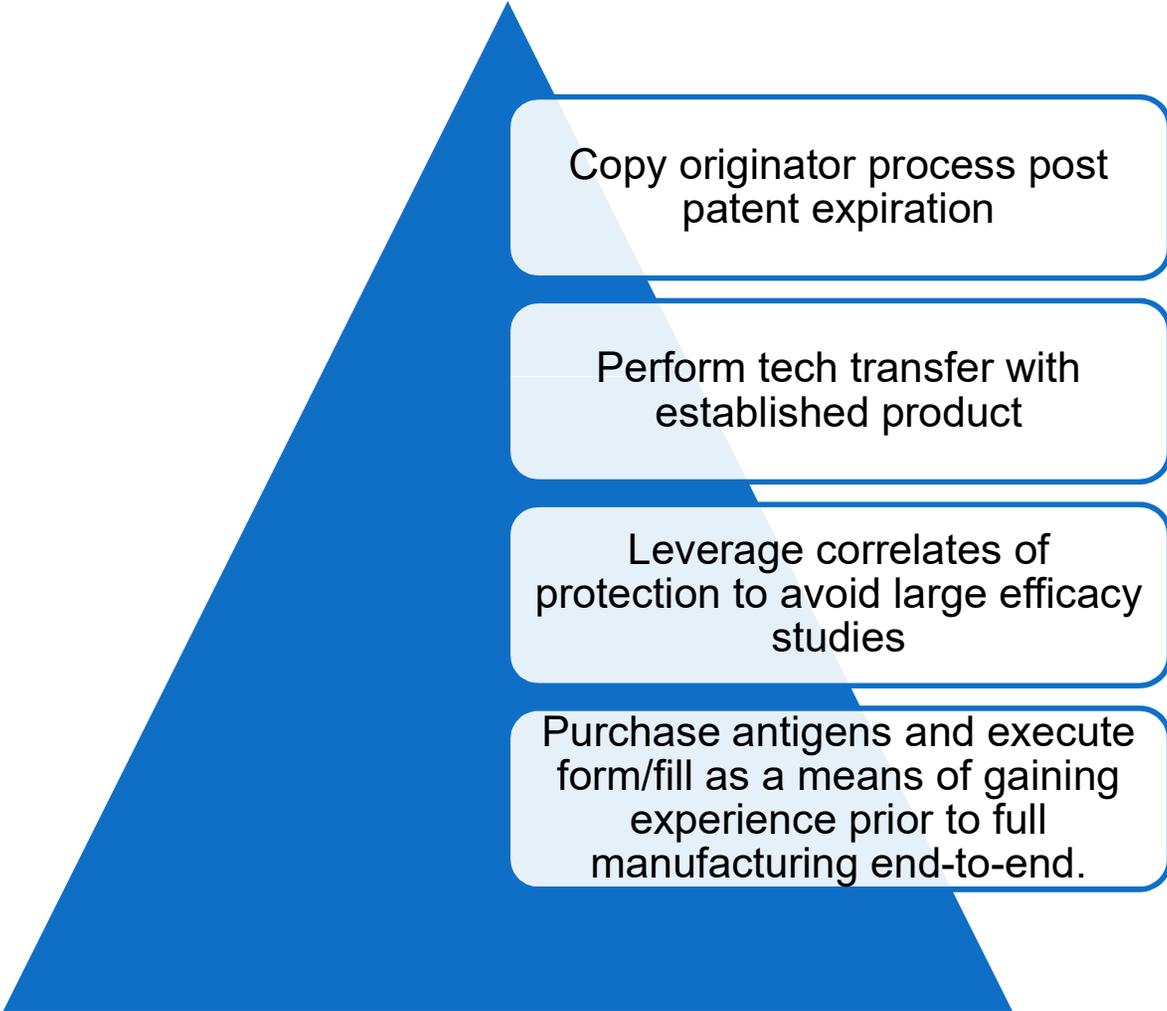
# Product development

Vaccine product development a complex multistep process requiring significant time and financial investment:



Entire process takes 15 years or more and estimated to cost between 200 and 500 million dollars

# Ways to reduce production costs of product development



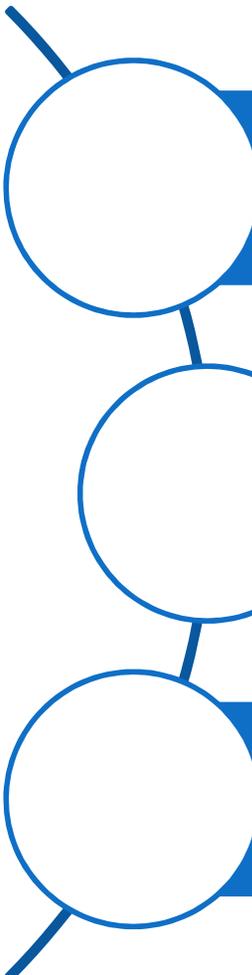
Copy originator process post patent expiration

Perform tech transfer with established product

Leverage correlates of protection to avoid large efficacy studies

Purchase antigens and execute form/fill as a means of gaining experience prior to full manufacturing end-to-end.

# Risk/Reward tradeoffs in Product development

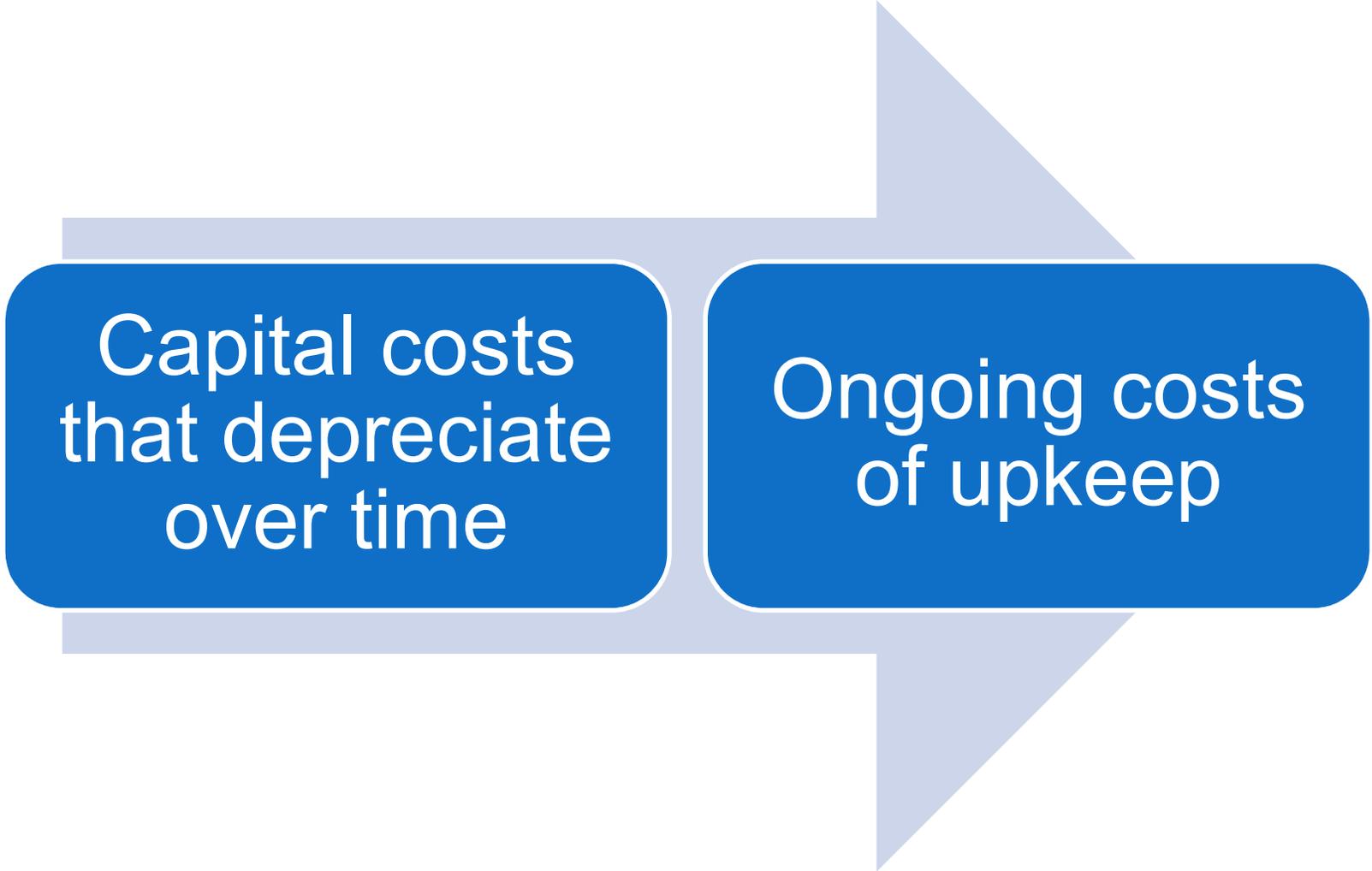


Development costs vary greatly between vaccine types: Phase I development costs can vary from 2 million USD for translational products to 60 million USD for novel vaccines.

Benefits of R&D in novel vaccine – first to market (monopoly prices), royalties from transfers , BUT high costs of R&D also risks in development failures i.e. efficacy to low.

Manufacturers may choose to obtain technology from MNCs or biotechs to reduce the cost and time inherent to R&D. Low-risk strategy – prices subject to the market, lower revenue.

# Facilities and equipment



Capital costs  
that depreciate  
over time

Ongoing costs  
of upkeep

# Vaccine manufacturing facilities

Identify optimal capacity and forecast specific market need

Careful assessment of market opportunities required to determine optimal capacity and utilization.

## Outcomes

Underutilized facilities result in additional fixed cost burden increasing the per-unit dose cost

Capacity not large enough to meet market need can lead to greater opportunity costs

# Ways to reduce production costs of facilities and equipment

Plan for high facility utilization (make the most of existing resources):

- Force fit new processes into established platforms
- Increase utilization of existing facilities
- Use multi-dose vials

**For example:**

Share filling lines across multiple vaccines when applicable

Shift production volumes to multi-dose vials to reduce filling costs

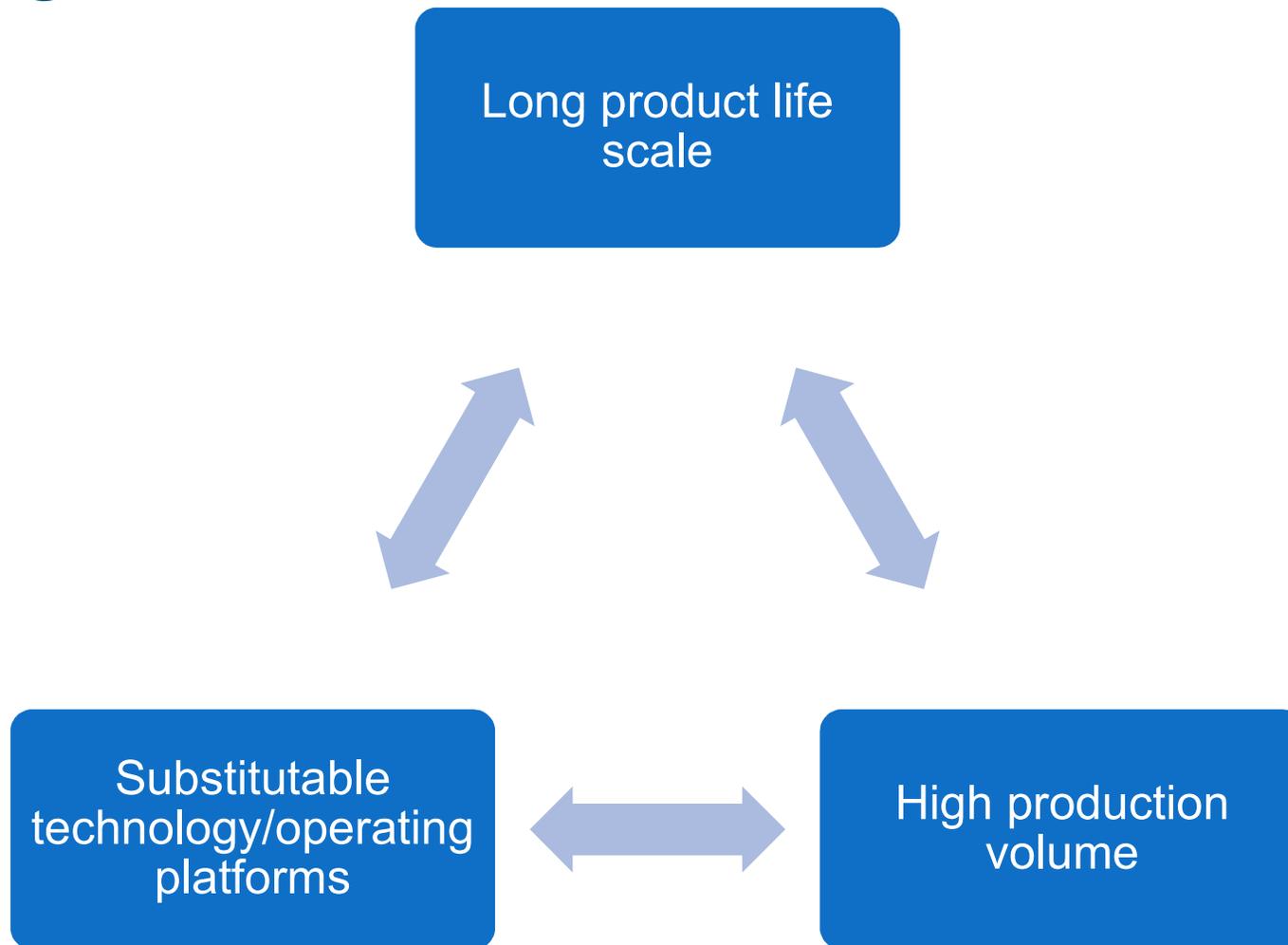
# Ways to reduce production costs of facilities and equipment

## Smaller impact strategies to reduce COGS:

- Use single-use disposable systems to reduce capital cost
- Minimize classified production space with closed systems and Restricted Access Barrier Systems (RABs)
- Leverage blow-fill-seal (BFS) filling technology to shrink clean room footprint and reduce final product component costs, and reduce labor
- Utilize Contract Manufacturing Organizations (CMO) for low volume products or until demand supports facility construction e.g. Seasonal influenza vaccines often produced at a CMO.

For example a management decision to reduce capital cost in (1) would increase operating consumable costs.

# Long-term fixed cost reduction

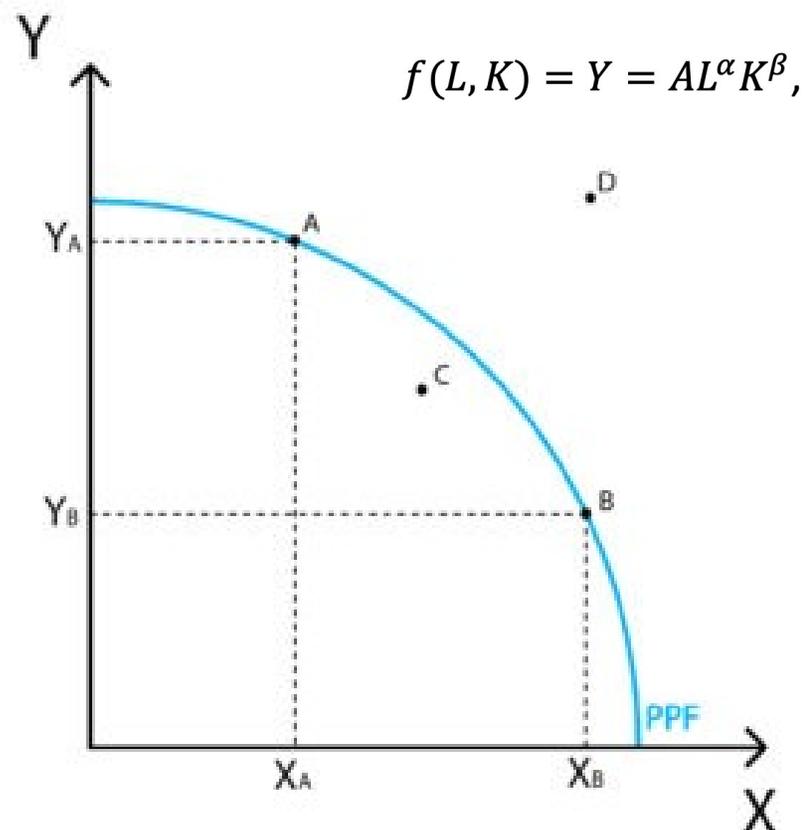


# Production capacity

Marginal rate of transformation (MRT):

How much of one product do you have to give up to produce one more unit of another product.

Function of technology, and capital and labor inputs – substitutability within these parameters normalizes MRT to one.



# Further Production Economics Costs

**Consumables** – Materials used as inputs in production, including materials



Bulk consumables	<ul style="list-style-type: none"><li>• Biological agents</li></ul>
Fill/Finish consumables	<ul style="list-style-type: none"><li>• Vials</li><li>• Seals</li></ul>
Packaging	<ul style="list-style-type: none"><li>• Labels</li><li>• Cartons</li></ul>
QC consumables	<ul style="list-style-type: none"><li>• Testing kits</li></ul>
Shipping	<ul style="list-style-type: none"><li>• Freight costs</li><li>• Import tax</li></ul>

# Further Production Economics Costs

**Consumables** are the key variable cost in vaccine manufacturing – they increase (decrease) directly with output.



# Further Production Economics Costs

**Direct labor-** fully loaded costs that include all employee costs directly attributable to a specific vaccine e.g. wages, benefits.

→ Costs vary by product and manufacturer based on market labor rates, manufacturing labor intensity, worker skill-level required, and complexity of manufacturing processes.

Labor costs differences between developed and developing countries is shrinking?

- Requirements of cGMP practices are increasing
- More developing countries hire consultants and import skilled labor

Increase automation and single-use production technologies

- Must be balanced with potential increase in equipment or consumable costs
- E.g. Single-use, or disposable bioreactors reduce cleaning and sterilization requirements

Standardize and streamline processes across as many steps and vaccines as possible

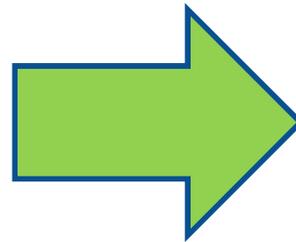
- E.g. PCV assays are streamlined across multiple serotypes

# Further Production Economics Costs

**Overhead** – Indirect costs that are necessary for the manufacturer to function, but are not directly attributable to a specific product e.g. management, quality systems, IT systems.

High if company  
has few  
products

Low if overhead  
can be allocated  
across multiple  
products



Invest in quality  
systems that can  
streamline quality  
practices and reduce  
costs over long term

Ensure management  
team has broad  
expertise to be  
leveraged across a  
portfolio of vaccines

# Further Production Economics Costs

## Licensing, regulatory and commercialization

Expenses paid for the right to use product-related IP

Expenses to comply with regulatory requirements to produce either for domestic markets or exports

Costs of WHO PQ Process

Sales and marketing costs

# Further Production Economics Costs

Costs minimization strategies:

Request royalty reductions or waivers for vaccine sold in low income countries (LICs)

- Royalty for HPV antigens waived for volumes sold in Gavi markets

Produce reagents in-house or seek viable alternatives rather than license

Differentiate originator production processes sufficiently to be considered a novel process

Accelerate approval by seeking NRA or WHO priority review for vaccines for neglected diseases or emergency use

# Allocation of Costs

To isolate the costs of resources used in the manufacturing of a specific vaccine, where resources may be used to manufacture and commercialize multiple products.

To isolate the costs of production and introduction for the vaccine specific to a particular geography when the product is sold in multiple markets

To isolate production costs of a specific vaccine between production steps



Manufacturers generally allocate costs to different products and market based on **relative revenues or volumes**

Use of accurate, simple and equitable cost allocations are critical in strategic decision-making and assessments

# Example – technology for cost-effective vaccine manufacturing

## Applying process intensification and continuous bioprocessing principles:

- Chaining equipment to semi- or fully continuous format to automate the process
- Reduces equipment, cleanrooms and overall facility cost
- Rapid deployment
- Reduces time and cost to market (demand flexibility)

## NevoLine polio vaccine production platform

- 50 million doses at <\$0.30
- Approx. 7-fold reduction in CAPEX

## Addressing the need for cost-effective vaccine manufacturing

1-Oct-2019



[FINANCE](#) | [EQUIPMENT](#)

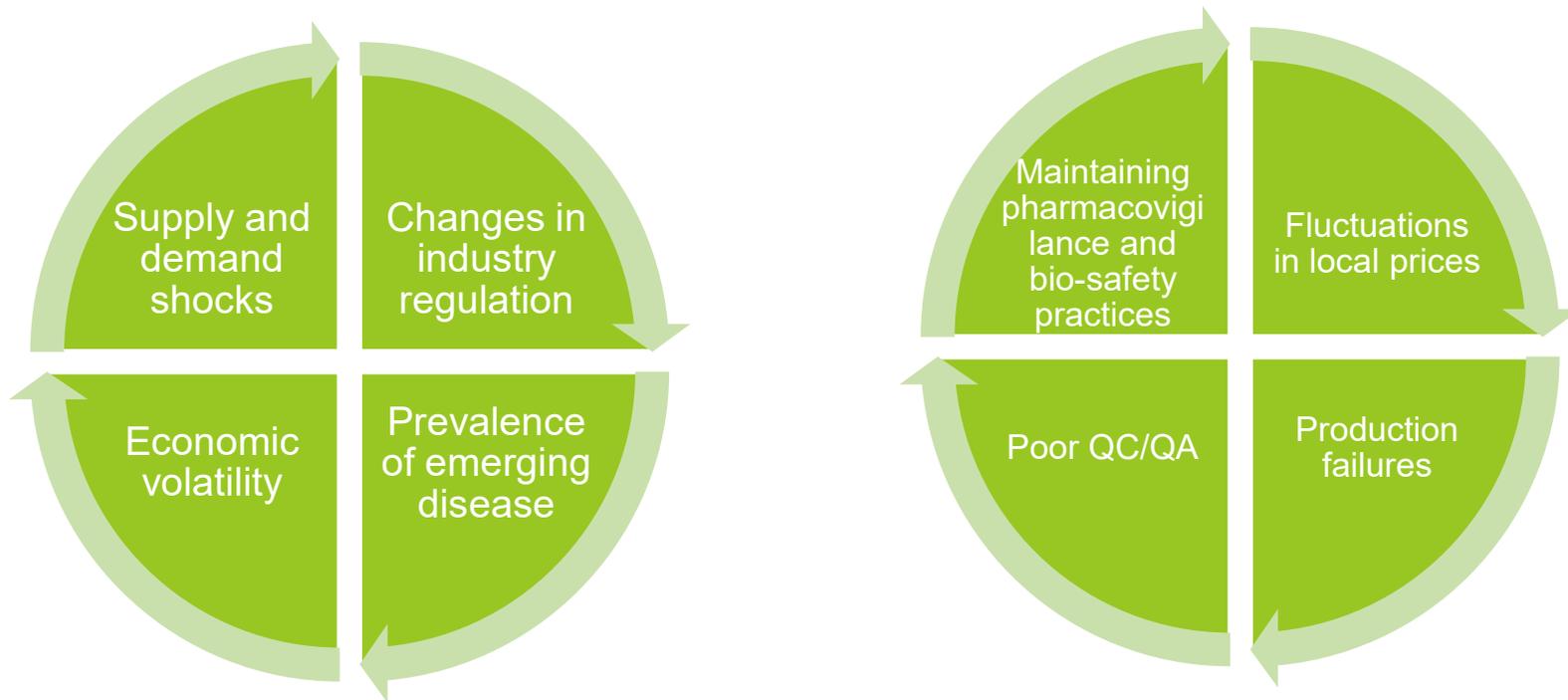
Process intensification and integrated continuous bioprocessing are two approaches that can be used to achieve cost-effective, local production of high-quality biologic products. Tania Pereira-Chilima, Product Manager at Univercells, explains



[https://www.manufacturingchemist.com/news/article\\_page/Addressing\\_the\\_need\\_for\\_cost-effective\\_vaccine\\_manufacturing/158112](https://www.manufacturingchemist.com/news/article_page/Addressing_the_need_for_cost-effective_vaccine_manufacturing/158112)

# Economic shocks

## Systematic vs non-systematic risk



# Economic fluctuations

## Inflation Rates

- Can increase costs of inputs, increasing production costs.

## Foreign Exchange rates

- From the time raw materials are purchased to the time the final product (vaccine) is sold exchange rates can fluctuate greatly.
- Exchange rate variability influences costs and revenues of importing and exporting. **Simple model: appreciated domestic currency makes importing raw materials more affordable while exports may be less price competitive**
- Hedging against currency fluctuations has proven successfully and is a method adopted by many manufacturers.

In any case – forecasts of future inflation and exchange rates should be incorporated in business and product level decisions

→ Using multi-year averages effectively smooth the effect of business cycles.

# Decisions based on production economics

Economics, in its simplest form is the science of decision-making:

Maximizing utility subject to constraints

Optimizing short and long term effects

Aligning decision with values

Accounting for macroeconomic variables

Two key methods in making economic evaluations are **Cost-Benefit Analysis (CBA)** and **Cost-Effectiveness Analysis (CEA and also iCEA)**.

# Cost-Benefit Analysis

Decision rule: choosing projects based on positive net present value (NPV) – in monetary terms is the present values of benefits is greater the present value of cost the project should go ahead.

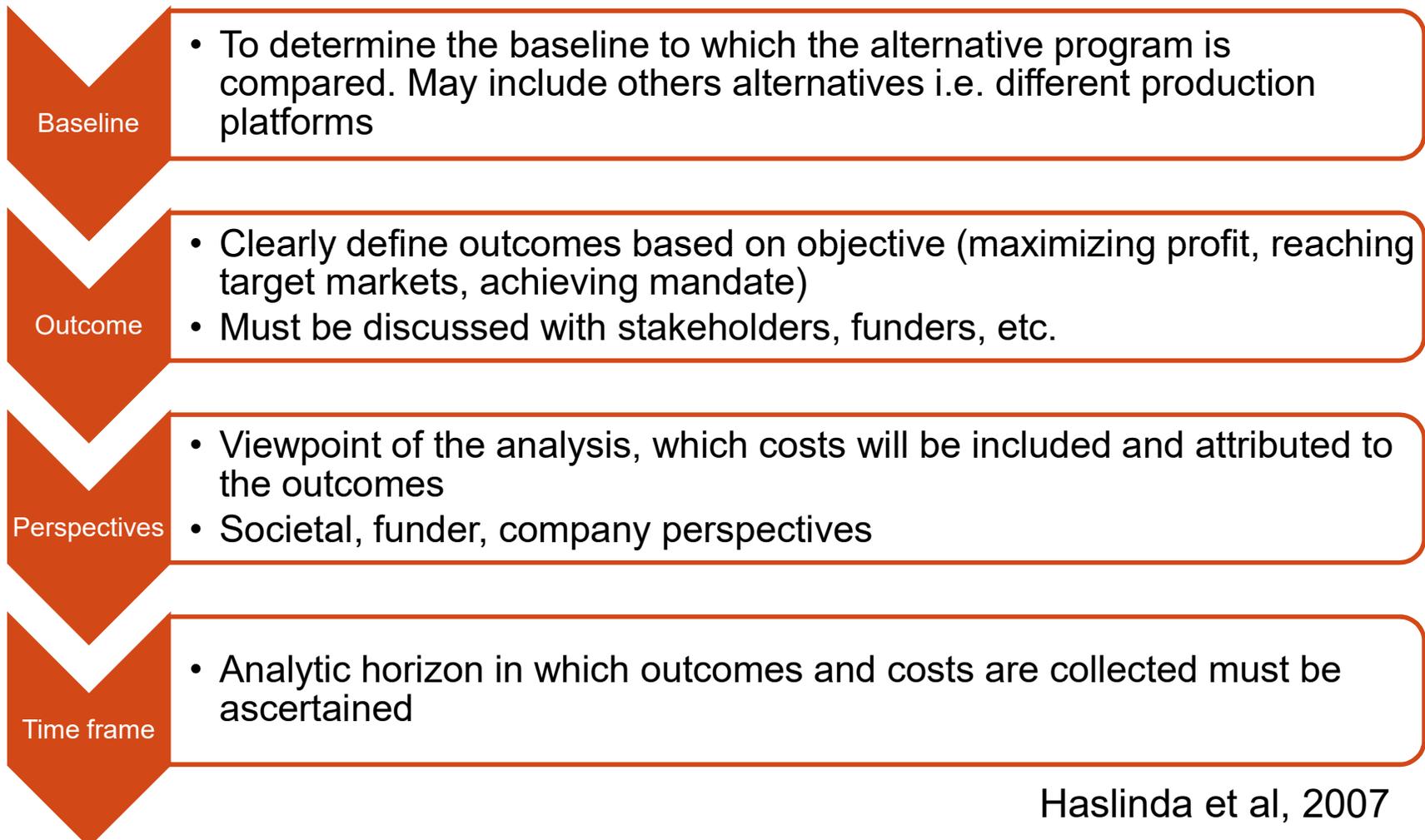
$$\text{NPV of a project} = CF_0 + \frac{CF_1}{(1+r)^1} + \frac{CF_2}{(1+r)^2} + \frac{CF_3}{(1+r)^3} + \dots + \frac{CF_n}{(1+r)^n}$$

Accounts for time value of money and risk.

If NPV is positive should you undertake the project?

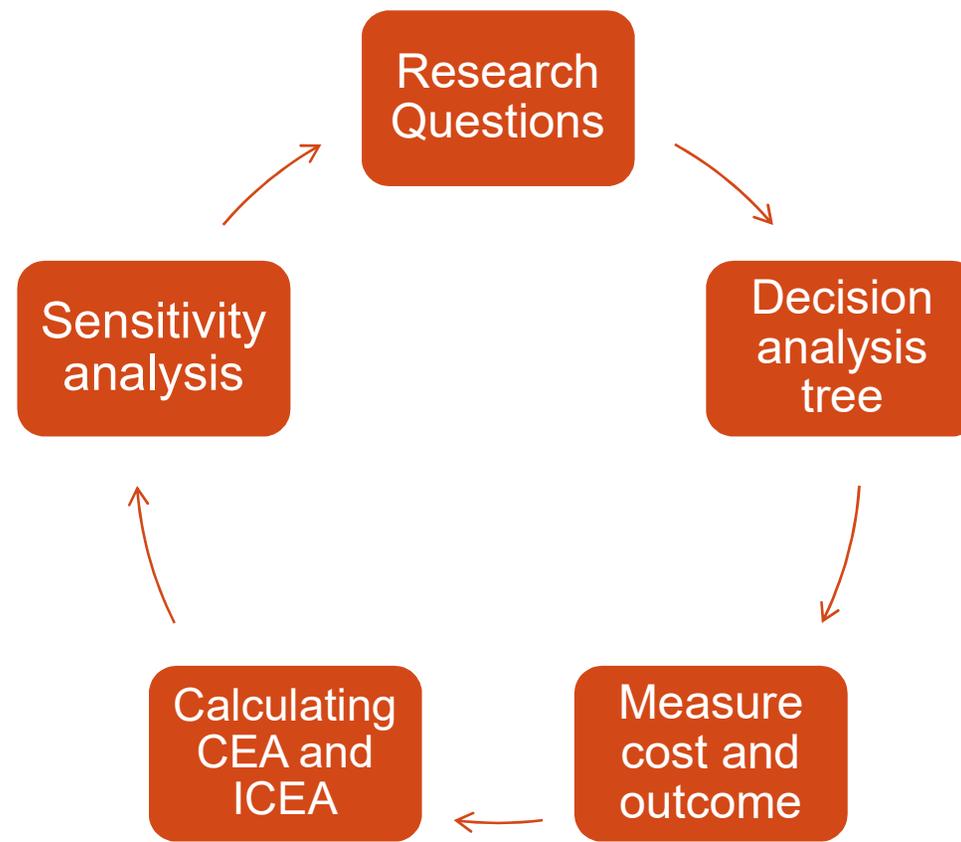
# Steps in Cost-Effectiveness Evaluation

Before conducting CEA, there are four preliminary considerations to be identified:



# Cost-Effectiveness Analysis

Decision rule: choose the project with the lowest costs per outcome variable (in health care this is QALYs).



# Cost-Effectiveness Analysis

CEA will tell us how efficiently the costs can produce an additional unit of effect.

$$CEA = \frac{\textit{cost}}{\textit{units of effectiveness}}$$

## What is the shortcoming?

Economic analysis is concerned with costs and outcomes of all alternatives (opportunity costs).

$$ICEA = \frac{\textit{costs}(B) - \textit{costs}(A)}{\textit{effect}(B) - \textit{effect}(A)}$$

We want to know the cost-effective relative to other alternatives, or a threshold (current state)

# Multi-Criteria Decision-Making

→ **Prioritizing, or ranking, or choosing from amongst competing alternatives or individuals, based on considering multiple criteria (or objectives)**

## 1) Alternatives to be prioritized

- E.g. Technology platforms

## 2) Criteria by which alternatives are to be prioritized/ranked

- Quantitative (future cash flow) or qualitative (platform substitutability)

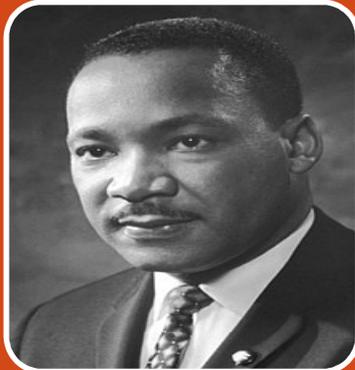
## 3) Relative importance of the criteria

- By using weights or points system

→ **Make decision subject to budget constraint**

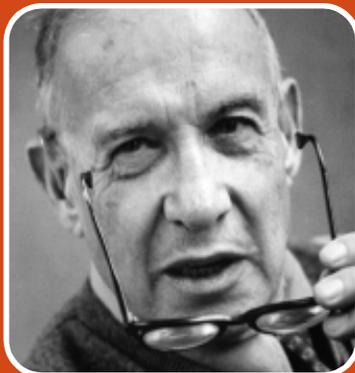


# Not one glove fits all



“Man is man because he is free to operate within the framework of his destiny. He is free to deliberate, to make decision, and to choose between alternatives”

- Martin Luther King



“Making good decisions is a crucial skill at every level”

- Peter F Drucker